



LEGISLATIVE BUDGET COMMISSION

Committee Meeting Packet for Monday, November 20, 2000

(Please bring this packet to the committee meeting. Duplicate materials will not be available.)

LEGISLATIVE BUDGET COMMISSION AGENDA

Monday, November 20, 2000 1:00 P.M. – 4:00 P.M. Room 412, Knott Building

Members: Senator Locke Burt Representative Randy John Ball

Senator Jim Horne Representative Gaston Cantens

Senator Jim King
Senator Tom Rossin
Senator Ronald A. Silver
Senator Donald C. Sullivan
Senator Daniel Webster

Representative Ronald A. Greenstein
Representative Carlos A. Lacasa
Representative Evelyn J. Lynn
Representative Sandy Murman
Representative Rob Wallace

- I. Consideration of Budget Amendments
 - A. EOG Number B2001-0420 Department of Corrections
 - B. EOG Number B2001-0425 Department of Juvenile Justice
 - C. EOG Number B2001-0454
 Department of Children and Families, and Florida Agency for Workforce Innovation
- II. Discussion of Maintenance of Effort in the TANF Program which was the subject of Budget Amendment EOG-B2001-0401 rejected by the Legislative Budget Commission on October 19, 2000
- III. Consideration of Other Business

Note:

Immediately following the Legislative Budget Commission Meeting, the Zero-Based Budgeting Subcommittees will meet in the following locations to hear legislative staff recommendations and discussion:

Zero-Based Budgeting – Law Enforcement - Room 117, Knott Building Zero-Based Budgeting – Revenue – Room 412, Knott Building

Department: Corrections

EOG Number: B0420

Problem Statement: General Revenue appropriations for food products within the Security and Institutional Operations Program are not aligned with actual average inmate population and do not reflect the department's budget recast and reorganization. Inmate population projections do not take into consideration gender/program-type considerations. As a result, funding is not properly aligned within the agency's budget entities for food services.

Agency Request: This request transfers \$6.5 million in General Revenue appropriated for food products between budget entities in the Security and Institutional Operations Program – specifically, funds are moved *from* Adult Male Custody Operations, Reception Center Operations and Public Service Squads / Work Release Operations *to* Female Custody Operations, Male Youthful Offender Custody Operations, and Specialty Correctional Institutions Operations. The denial of this request would result in the costs for food products being expended in incorrect budget entities. The requested appropriation changes are based on the actual average inmate population during July 2000 for each budget entity.

Governor's Recommendation: Recommend approval to transfer General Revenue appropriations to realign food products appropriations with anticipated expenditures in the various budget entities to reflect the department's budget recast and reorganization.

Commission Staff Comments: Concur with the Governor's recommendation.

Senate Subcommittee: Public Safety and Judiciary

Senate Analyst: Kristin Pingree

Phone Number: (850) 487-5140 or SunCom 277-5140 **E-mail Address:** kristin.pingree@LASPBS.state.fl.us

House Committee: Criminal Justice Appropriations

House Analyst: Jim DeBeaugrine

Phone Number: (850) 488-6204 or SunCom 278-6204 **E-mail Address:** jim.debeaugrine@LASPBS.state.fl.us

Line Item No.	Budget Entity / Fund / Appropriation Category Title		REQUESTED BY AGENCY	RECOMMENDED BY GOVERNOR	APPROVED BY LEGISLATIVE BUDGET COMMISSION
	LAS/PBS Account Number	CF	Appropriation	Appropriation	Appropriation
Departi	ment of Corrections				
	Program:Security Institutional Operations				
628	Adult Male Custody Operations General Revenue Food Products 70031100-070000-00-1000		(5,299,107)	(5,299,107)	
	Female Custody Operations General Revenue Food Products				
642	70031200-070000-00-1000		254,626	254,626	
651	Male Youthful Offender General Revenue Food Products 70031300-070000-00-1000		286,702	286,702	
659	Specialty Correctional Inst Oper General Revenue Food Products 70031400-070000-00-1000		5,970,703	5,970,703	
665	Reception Center Operations General Revenue Food Products 70031500-070000-00-1000		(217,743)	(217,743)	
672	Pub Svc Squads/Wk Release Oper General Revenue Food Products 70031600-070000-00-1000		(995,181)	(995,181)	

Department: Juvenile Justice

EOG Number: B0425

Problem Statement: The administrative reduction in expenses of \$1,063,330 in General Revenue, taken in the GAA in item 1114 was intended to be taken department-wide rather than in the single entity Executive Direction/Support Services. Accompanying proviso language states, "Pursuant to the provisions of Chapter 216, Florida Statutes, the department may reallocate this reduction across budget entities as appropriate."

Agency Request: This amendment requests transfer of a portion of this reduction (\$574,517) to other budget entities as provided for in the proviso language. Approximately 46% of the total reduction is being taken from DJJ administration (Executive Direction/Support Services). If this action is not approved the Executive Direction/Support Services budget entity will have insufficient expense budget to meet its yearly obligations. This amendment moves a portion of the reduction throughout the department with the exception of the Detention program. This program has its own expense reduction in the GAA.

Governor's Recommendation: Recommend approval to transfer General Revenue appropriations in the Expense category to implement administrative reductions in accordance with proviso in the FY 2000-01 General Appropriations Act.

Commission Staff Comments: Recommend approval of this amendment by the Legislative Budget Commission as recommended by the Governor.

Senate Subcommittee: Public Safety and Judiciary

Senate Analyst: Robert Beck

Phone Number: (850) 487-5140 or SunCom 277-5140 **E-mail Address:** robert.beck@LASPBS.state.fl.us

House Committee: Criminal Justice Appropriations

House Analyst: Jim DeBeaugrine

Phone Number: (850) 488-6204 or SunCom 278-6204 **E-mail Address:** jim debeaugrine@LASPBS.state.fl.us

Line Item No.	Budget Entity / Fund / Appropriation Category Title		REQUESTED BY AGENCY	RECOMMENDED BY GOVERNOR	APPROVED BY LEGISLATIVE BUDGET COMMISSION
_		CF	Appropriation	Appropriation	Appropriation
Departn	nent of Juvenile Justice Executive Direction/Support Services General Revenue Expenses				
1114	80750100-040000-00-1000 <u>Juvenile Probation</u> General Revenue Expenses		574,517	574,517	
1105	80700200-040000-00-1000		(267,922)	(267,922)	
1103	Aftercare Services - Conditional Release General Revenue Expenses 80700100-040000-00-1000		(7,484)	(7,484)	
1124	Non-Secure Residential Commitment General Revenue Expenses 80800100-040000-00-1000		(197,065)	(197,065)	
	<u>Secure Residential Commitment</u> General Revenue Expenses				
1132	80800200-040000-00-1000 Delinquency Prevention and Diversion General Revenue Expenses		(82,821)	(82,821)	
1142	80900100-040000-00-1000		(19,225)	(19,225)	

Department: Children & Families; Agency for Workforce Innovation

EOG Number: B0454

Problem Statement: Through its passage of CS/SB 2050, the 2000 Legislature consolidated all major workforce programs under a single point of accountability, the Agency for Workforce Innovation (AWI). On September 28, 2000, the Legislative Budget Commission approved the transfer and consolidation of all major workforce programs under the AWI. Additional resources related to workforce programs have been identified in the Department of Children and Families (DCF); three positions and a Work First Plus Project in Orange County that provides mental health services for eligible participants in that area. The Work First Project is administered through a contract with the Workforce Central Florida Board. To comply with the provisions of the Workforce Innovation Act, these resources should be placed under AWI.

Agency Request: To transfer from DCF to AWI three positions and approximately nine months of budget authority, \$108,496 to support the positions and \$1,046,410 for the Work First Plus Project in Orange County. The budget authority being transferred is funded from the federal Temporary Assistance for Needy Families (TANF) Block Grant.

Governor's Recommendation: Recommend approval of the transfer of appropriations and three positions from the Department of Children and Families to the Agency for Workforce Innovation, pursuant to the requirements for consolidation of workforce programs contained in Chapter 2000-165, Laws of Florida.

Commission Staff Comments: This amendment is consistent with Chapter 2000-165, Laws of Florida, and the Implementing Bill, Chapter 2000-171. Recommend approval by the Legislative Budget Commission.

Ī	Senate Subcommittee: Health & Human Services;	House Committe	ee: Health & Human Services; Transportation
	Transportation and Economic Development	and Economic D	evelopment Appropriations
	Senate Analyst: Marta Hardy; Jane Hayes	House Analyst:	Tom Weaver, Bob Wagner, Loretta Jones-Darity
	Phone Number: (850) 487-5140 or SunCom 277-5140	Phone Number:	(850) 488-6204 or SunCom 278-6204

Line Item No.	Budget Entity / Fund / Appropriation Category Title	Appropriation Category Title		GOVERNOR'S RECOMMENDATION	APPROVED BY LEGISLATIVE BUDGET COMMISSION
	LAS/PBS Account Number	CF	Appropriation	Appropriation	Appropriation
Florida	Florida Agency For Workforce Innovation				
	Welfare Transition				
	Employment Security Administration Trust Fur	<u>1d</u>			
	Salaries and Benefits				
	Positions			3.0	
	Salary Rate		101,445	101,445	
	75200300-010000-00-2195		82,586	82,586	
	Other Personal Services 75200300-030000-00-2195		2,690	2,690	
	Expenses 75200300-040000-00-2195		22,361	22,361	
	Operating Capital Outlay 75200300-060000-00-2195		859	859	
	Workforce Development Employment Security Administration Trust Fun G/A Community Mental Health Services 75200100-100610-00-2195	 	1,046,410	1,046,410	

Line Item No.	Budget Entity / Fund / Appropriation Category Title		REQUESTED BY AGENCY	GOVERNOR'S RECOMMENDATION	APPROVED BY LEGISLATIVE BUDGET COMMISSION
	LAS/PBS Account Number	CF	Appropriation	Appropriation	Appropriation
Department of Children and Families					
	WAGES and Employment Support				
	Administrative Trust Fund				
420	Salaries and Benefits				
	Positions		(1.0)	(1.0)	
	Salary Rate		(32,834)	(32,834)	
	60910706-010000-00-2021		(26,730)	(26,730)	
421	Other Personal Services				
	60910706-030000-00-2021		(2,690)	(2,690)	
422	Expenses				
	60910706-040000-00-2021		(13,361)	(13,361)	
423	Operating Capital Outlay				
	60910706-060000-00-2021		(859)	(859)	
	Assistant Secretary for Administration				
0 77 77	Administrative Trust Fund				
277	Salaries and Benefits		(0.00)	(0.00)	
	Positions		(2.00)	(2.00)	
	Salary Rate		(68,611)	(68,611)	
070	60900203-010000-00-2021		(55,856)	(55,856)	
279	Expenses		(0,000)	(0.000)	
	60900203-040000-00-2021		(9,000)	(9,000)	
	Adult Community Mental Health				
	Federal Grants Trust Fund				
	G/A Community Mental Health Svcs.				
	60910502-100610-00-2261		(1,046,410)	(1,046,410)	

Information for the Legislative Budget Commission <u>MAINTENANCE OF EFFORT IN TANF PROGRAM</u>

Issue:

Federal law requires the state to expend a fixed amount of state funds to qualify for the Temporary Assistance for Needy Families Block Grant. State funds budgeted for temporary cash assistance payments are part of the planned expenditures. Due to reductions in the temporary cash assistance caseload, this category is projecting a surplus of \$23.7 million in SFY 2000 – 2001. (Surplus estimate per the Social Services Estimating Conference of October 12, 2000).

Options:

- 1. Identify another activity where funds can properly be expended and counted towards the maintenance of effort requirement.

 Transfer a portion of the surplus to that activity.
- 2. Identify other funds that are countable towards the maintenance of effort requirement that are not currently counted in the planned expenditures.

Additional Considerations:

- 1. Cash assistance expenditures are subject to fluctuation. Another estimating conference will be held in February. It would not be prudent to totally deplete the current surplus.
- 2. Maintenance of effort expenditures are reported on a federal fiscal year (October through September). There are three months in next state fiscal year that are part of the current federal fiscal year. This provides some time for adjustments.

Α	В	С	D	Е	F	G	Н	I
Row	Major Activity Number	MAJOR ACTIVITY WITH TANF BLOCK GRANT OR STATE MOE FUNDS BUDGETED	MOE Eligible?	Is MOE Currently Expended in this Activity?	Has this program or activity made MOE countable expenditures in past years?	Subject to "New Spending Test"	Certainty of Expenditure	Comments
	Danastasas	of Oblidance and Familian						
1	Department	of Children and Families PROGRAM POLICY DIRECTION AND OVERSIGHT -						
2	101001	EXECUTIVE LEADERSHIP (Includes Appeals Hearings and Quality Control)	Yes	Yes	Yes	No	High	Subject to cap on administration.
3	203001	ADMINISTRATIVE SUPPORT AND PROGRAM OPERATIONS (Includes administrative functions, grants management, EBT, policy and data analysis)	Yes	Yes	Yes	No	High	Subject to cap on administration.
4	302010	EMERGENCY SHELTER AND SUPPORT (DOMESTIC VIOLENCE)	Yes			No	High	
5 6		HEALTHY FAMILIES FLORIDA PROTECTIVE INVESTIGATIONS FOR CHILDREN	Yes Yes	Yes	Yes	Yes - Would Be Met Probably	High High	
7		IN HOME SUPPORTS - FAMILY SAFETY	Yes	Yes	Yes	No	High	
8		OUT OF HOME SUPPORTS - FOSTER CARE	No	. 00		Not MOE Eligible	g	
9	304015	ADOPTION SERVICES	Yes			Yes	High	This is a cost allocated expense related to child welfare staff.
10	305013	REPORT INTAKE/ASSESSMENT AND REFERRAL (CHILD PROTECTION)	Yes			Probably	High	
11	307021	PROGRAM MANAGEMENT AND COMPLIANCE - FAMILY SAFETY PROGRAM	Yes			Probably	High	
12		TREATMENT SUPPORTS - MH ADULT	Yes			No		
15	602003	TREATMENT AND AFTERCARE - SUBSTANCE ABUSE FOR CHILDREN TREATMENT AND AFTERCARE - SUBSTANCE ABUSE FOR	Yes			No		
16	603007	ADULTS	Yes			No		
18		ELIGIBILITY DETERMINATION /CASE MANAGEMENT - ECONOMIC SELF-SUFFICIENCY PROGRAM	Yes	Yes	Yes	No	High	Subject to cap on administration.
19	703017	PROGRAM MANAGEMENT AND COMPLIANCE - ECONOMIC SELF-SUFFICIENCY PROGRAM	Yes	Yes	Yes	No	High	Subject to cap on administration.
20	704001	ERROR RATE REDUCTION/ BENEFIT RECOVERY - ECONOMIC SELF-SUFFICIENCY PROGRAM	Yes	Yes	Yes	No	High	Subject to cap on administration.

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							High except for	
1				.,	.,		caseload	
21		TEMPORARY CASH ASSISTANCE PAYMENTS	Yes	Yes	Yes	No	fluctuation	
24		SUBSIDIZED CHILD CARE SERVICES	Yes	Yes	Yes	No	1.0.1	
25	ADJ	DATA PROCESSING	Yes	Yes	Yes	No	High	0.11.11
26	ADJ	INDIRECT	Yes	Yes	Yes	No	High	Subject to cap on administration.
28	ADJ	PREPAID TUITION SCHOLARSHIPS	Yes			Yes - Would Be Met		
29								
30	Department	of Military Affairs						
31		ABOUT FACE	Yes			Yes - Would Be Met		
32		FORWARD MARCH	Yes			Yes - Would Be Met		
33								
34	Agency for	Workforce Innovation						
35		WORKFORCE ADMINISTRATION AND OVERSIGHT (AWI)	Yes			No	High	Subject to cap on administration.
36		WORKFORCE LOCAL BOARDS	Yes	Yes		No		Increased MOE expenditures could result in de-obligation of TANF funds.
38		TOOLKIT FOR ECONOMIC DEVELOPMENT	Yes			Yes - Would Be Met		
39		SB2050 WORKFORCE TRAINING INSTITUTE	Yes			No		
40		SB2050 WORKFORCE INFORMATION SYSTEMS	Yes			No		
								Subject to cap on
41		WORKFORCE FLORIDA, INC.	Yes			No	High	administration.
42								
	Department							
44		TEENAGE PREGNANCY PREVENTION	Yes			No		
45		OUNCE OF PREVENTION	Yes			Uncertain		
46		SCHOOL HEALTH	Yes			No		
47		CMS - DEVELOPMENTAL INTERVENTION	Yes			Yes		

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48		EPILEPSY	Yes			Yes		
49		PUBLIC ASSISTANCE ELIGIBILITY	Yes	Yes	Yes	No	High	
50 51		KIDCARE OUTREACH	Yes			Yes - Would Be Met		
	Section 49	- Budget Amendment - Additional Activities	Yes					
53		Department of Children and Families						
54		HOMELESS SHELTERS	Yes			No		
55		FRONT PORCH FLORIDA	Yes			Uncertain		
56		Department of Health						
57		ABSTINENCE EDUCATION	Yes					
58		Agency for Workforce Innovation						
59		WORKFORCE INCENTIVES - RETENTION INCENTIVE TRAINING ACCOUNTS	Yes					

LEGISLATIVE BUDGET COMMISSION CALENDAR

August 24, 2000 February 15, 2001

September 28, 2000 April 5, 2001

October 19, 2000 May 24, 2001

November 20, 2000 June 28, 2001

December 14, 2000

Additional meetings may be scheduled upon call of the Chair.

Meetings scheduled are subject to notice requirements of the Senate and House.