

OFFICE OF INSURANCE REGULATION

FINANCIAL SERVICES COMMISSION

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KEVIN M. MCCARTY

COMMISSIONER

February 28, 2014

Mr. Kevin M. McCarty Commissioner of Insurance Office of Insurance Regulation 200 E. Gaines Street Tallahassee, Florida 32399

Re: A

Auditor General Report #2014-009: Operational Audit

Dear Commissioner McCarty:

Pursuant to Florida Statutes, Section 20.055(5) (h), the Office of Inspector General is required to provide a written response to the agency head on the status of corrective actions taken no later than six months after publication of a report on the state agency by the Auditor General. A copy of the response is also filed with the Legislative Auditing Committee. Information regarding the status of corrective actions that have been taken in response to the findings that were documented in the referenced report is provided in the attached documentation.

Please let me know if you have any questions regarding this matter.

Sincerely,

Bonnie Deering Inspector General

BD/ag

Enclosure

Cc: Rebecca Matthews, Chief of Staff ✓Legislative Audit Committee



Audit Title: 2013 Operational Audit of the Office of Insurance Regulation

Original Audit Project #: AR-1213-062
Follow-Up Project #: AR-1314-042

Follow-Up	Date:	1/29/2014
Due	Date:	2/27/2014

Finding Number	Finding Summary	Recommendation	Management Response	Management Follow-Up	Status
1.	Office policies and procedures should be enhanced to require that the reasoning and judgments supporting Property and Casualty (P&C) rate filing decisions be sufficiently documented.	We again recommend that the Office enhance its policies and procedures to require Office staff to sufficiently document the reasoning and judgments supporting P&C rate filing decisions.	The Office will enhance its transmittal documentation to provide additional detail of the reasoning and judgments supporting property and casualty rate filing decisions. The Office will also look into using an outside actuary to review its documentation of rate filings to further ensure its filings are fully supported and files are complete.	The Office retained an actuarial firm in December 2013 to review its documentation of rate filings. The final report will be available in March 2014. Based on the actuarial firm's recommendations and the Office's internal review, the Office will enhance/amend rate filing documentation accordingly.	Open
2.	The Office did not use existing accounting codes to facilitate the preparation of, nor had the Office prepared, detailed analyses comparing regulatory costs to the regulatory fees and taxes designated to cover those costs.	We recommend that the Office utilize established accounting codes to facilitate periodic comparisons, by business unit, of regulatory costs to associated regulatory fees and taxes. In the event rate and tax changes are necessary to defray the expenses incurred by the Office in the discharge of its duties, the Office should propose such changes for legislative consideration.	Office revenue is deposited into the Insurance Regulatory Trust fund (IRTF). The IRTF collects revenue from the Office along with the Department of Financial Services divisions such as Fire Marshal, Insurance Fraud, Agent and Agency Services and Consumer Services. Most revenue generated by the Office including license fees and taxes are authorized in Florida Statutes. Statutes establish the sources of the revenues and dictate the amount. Fines and penalties for noncompliance with the insurance code are also permitted under Florida Statute. When the Office was created in 2003, there was coordination with the DFS	The Office has performed a review of the current process of the revenues deposited in the IRTF and determined that the current allocation of revenues by account codes is appropriate. The Office will continue to perform monthly reviews of the revenue reports that are received from DFS Accounting. The Office Budget Director will also continue to review the IRTF on a quarterly basis in coordination with the DFS budget office. We concur that the revenue the Office receives is not sufficient to cover the current expenditures appropriated by the Legislature.	Open

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			Accounting/Revenue Processing	However, this was not the case	
			Section to ensure that the proper	until a change in law in 2009.	
			codes were set up to track the funds	Prior to 2009, a portion of the	
			as they are received and processed.	Surplus Lines Premium Tax	
			DFS performs invoicing and	revenues (15.74%) was directed	
			receipting services for the Office.	to the IRTF to cover Office	
				operations. However, beginning in	
			We do concur that the revenue the	Fiscal Year 2009-2010, 100% of	
			Office receives is not sufficient to	the Surplus Lines Premium Tax	
			cover the current expenditures	was redirected to the General	
			appropriated by the Legislature.	Revenue fund. On June 30, 2014,	-
			However, this was not the case until	this law expires and will revert to	
			a change in law in 2009. Prior to	back to 15.74% being directed to	
			2009, a portion of the Surplus Lines	the IRTF to fund the Office. The	
			Premium Tax revenues	Office will monitor this issue	
	1		(approximately 15%) was directed to	throughout Session.	
			the IRTF to cover Office operations.		
			However, beginning in Fiscal Year		
			2009-2010, 100% of the Surplus		
			Lines Premium Tax was redirected		
			to the General Revenue fund. On		
	Service Control of the Control of th		June 30, 2014, this law expires.		2
			and the second s	,	
			The Office will perform a review of		
			the current process of recognizing		
			the revenues deposited in the IRTF		
			to determine if the current allocation		
	2		of revenues by account codes is		
			appropriate. The Office will continue		
			to perform monthly reviews of the		
			revenue that is received and will also		
			continue to review the IRTF on a		

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			quarterly basis.		
			Annually, the Office reviews the		
			fines and fees established by the		
	*	· ·	Legislature for the Office. For		
			several years, the Office has		
	o-		presented Revenue Generating		
			Options to the Legislative		
			Appropriations Committees of		
			jurisdiction and has made it known		
		1, 1	that some of the fees have not		
			changed since 1993 and longer in		
			some cases. In addition, the state of		
			Florida does not charge form and		
			rate filings fees, as some states do		
			to support regulatory function and		
			services to the insurance industry.		
			While the Office has made the		
			Legislature and Appropriations		
			committee staff aware of these		
			issues, the policymakers have not		
			elected to change the fees charged		
			by the Office.		
	Periodic information technology	We recommend that the Office	The Office agrees with this	Management is currently	Open
	(IT) user access reviews had not	ensure that periodic reviews of	recommendation. IT application	reviewing a draft Memorandum	
knowle respor	been conducted by individuals	user access privileges are	access control written procedures	outlining the Office's Deviation	
	knowledgeable of user roles and	performed by supervisory staff	will be formalized to ensure that	from Department of Financial	
	responsibilities. Additionally,	knowledgeable of each user's	periodic reviews are performed by	Services Administrative Policy &	
	Office-specific procedures	roles and responsibilities. In	the appropriate and knowledgeable	Procedure 4-05 (Application	
	addressing Office IT applications	addition, we recommend that the	staff.	Access Control) regarding IT	
	had not been developed.	Office establish Office-specific		application access controls. It is	
		procedures for controlling access		anticipated this Memorandum will	

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		to all its IT applications		be adopted in early March. It should also be noted that the Office recently concluded its semi-annual application access control review. This review was performed by supervisory staff knowledgeable of each user's roles and responsibilities. Furthermore, the Office follows the DFS process for granting access to Office applications as defined in DFS AP&P 4-05.	
4.	The Office had not timely obtained and reviewed the independent service auditor's report related to the controls designated and established by the National Association of Insurance Commissioners (NAIC) for the database that maintains the P&C insurer financial information used by the Office in its financial analysis processes.	We recommend that the Office timely request, obtain, and document review of independent service auditor's reports on the effectiveness of NAIC controls established for the FDR	In 2011, the Office requested and received a service auditor's report pursuant to SAS 70 from the NAIC to cover the six-month period ending January 31, 2011. In 2013, the Office received independent service organization control reports (SSAE16) from the NAIC for the periods February 1, 2011 to January 31, 2012 and January 1, 2012 to December 31, 2012.	The Office requested a copy of the 2013 SSAE16 report from the NAIC on January 2, 2014. The NAIC advised that the report would not be available until early March and a copy would be provided when available.	Open
			In addition, the Office would like to note that in an effort to ensure NAIC Financial Data Repository (FDR) database is accurate and complete, the Office receives audited financial statements prepared by independent certified public accountant firms in		

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Number	Summary		Response	Follow-Up	
			PDF format. Office examiners and		
-			analysts compare the audited		
E.			financial statements to the electronic		
			filings of the insurer's annual		
			statements in the FDR database and		
			have found no inaccuracies or		
			incompleteness in the FDR data.		
			Correspondingly, Office examiners		
			perform periodic onsite field		- 1
			examinations of insurers and		
			compare the general ledgers and		
*			accounts of the insurers to the		
			electronic filings in the FDR		
			database.		