$\ensuremath{\mathbf{By}}$ Senators Latvala, Laurent, Carlton, Saunders and Kirkpatrick

19-360D-99

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A bill to be entitled An act relating to the Florida Forever Program; creating s. 259.202, F.S.; creating the Florida Forever Act; providing legislative findings; providing for the proceeds of bond sales to be deposited into the Florida Forever Trust Fund; providing for the distribution and use of funds; providing project criteria for land acquisition under the Florida Forever Program; requiring increased priority for the acquisition of lands providing protection of certain threatened or endangered species; providing procedures for determining the priority of projects; restricting the use of funds from the Florida Forever Trust Fund by the Division of Forestry within the Department of Agriculture and Consumer Services; establishing procedures for the disposition of lands; authorizing alternate uses of acquired lands; providing a limitation on alternate uses; encouraging and requiring the use of alternatives to fee simple acquisition of lands; requiring increased priority for a project if matching funds are available; requiring increased priority if the project is priced below appraised value; amending s. 201.15, F.S.; authorizing the use of revenues for the debt service on bonds; revising the distribution of proceeds from the excise tax on documents; amending s. 253.027, F.S.; revising the criteria for expenditures for

1 archaeological property to include lands on the 2 acquisition list for the Florida Forever 3 Program; amending s. 253.034, F.S., relating to uses of state-owned lands; conforming 4 5 cross-references to changes made by the act; 6 amending s. 259.032, F.S.; conforming a 7 cross-reference; conforming provisions; requiring the adoption of a management plan 8 9 within a specified period after the acquisition 10 of a parcel under the Florida Forever Program; 11 providing a restriction on funding for an agency with overdue management plans; providing 12 a formula and funding source for funding 13 management, maintenance, capital improvements, 14 15 and payments in lieu of taxes; specifying eligible lands; providing for the distribution 16 17 of funds; revising the criteria and eligibility for payments in lieu of taxes; limiting the 18 19 total consecutive years of such payments; 20 providing for the deletion of certain property from an acquisition list; deleting obsolete 21 provisions; amending s. 259.035, F.S.; revising 22 procedures for the Land Acquisition and 23 24 Management Advisory Council to propose projects to be funded from the Florida Forever Trust 25 Fund; providing a cross-reference; amending s. 26 27 338.250, F.S.; providing for certain mitigation funds to be used in coordination with funds 28 29 from the Florida Forever Trust Fund; amending s. 373.59, F.S.; requiring water management 30 31 district governing boards to adopt priority

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lists for certain fixed capital outlay projects; providing a process for releasing funds for such projects; deleting provisions authorizing the use of specified funds for debt service on bonds issued pursuant to s. 373.584, F.S.; providing due dates for required management plans; revising the criteria and eligibility for payments in lieu of taxes; limiting the total consecutive years of such payments; amending s. 380.504, F.S.; revising the membership of the Florida Communities Trust within the Department of Community Affairs; amending ss. 420.5092, 420.9073, F.S., relating to affordable housing programs; conforming cross-references to changes made by the act; repealing s. 373.584, F.S., relating to revenue bonds; providing that the repeal of s. 373.584, F.S., does not impair the validity of certain bonds outstanding on the effective date of the act; providing an effective date. Be It Enacted by the Legislature of the State of Florida: Section 1. Section 259.202, Florida Statutes, is created to read: 259.202 Florida Forever Act.--SHORT TITLE. -- This section may be cited as the "Florida Forever Act." (2) LEGISLATIVE FINDINGS. -- The Legislature finds and declares that:

- 29 <u>En</u>
- 30 <u>follows</u>

- (a) The continued growth in the state's population contributes to degradation of water resources, destruction of wildlife habitats, loss of recreation space, and diminishment of wetlands and forests.
- (b) The Preservation 2000 Program provided tremendous financial resources for purchasing environmentally significant lands to protect those lands from imminent development, thereby assuring present and future generations access to important open spaces and recreation and conservation lands.
- (c) It is the Legislature's intent to change the focus and direction of the state's major land acquisition programs and to extend funding and bonding capabilities so that future generations may enjoy the natural resources of Florida forever.
- (d) Although the Florida Forever Program authorizes the continued purchase of lands and interests in lands of the type acquired through the Preservation 2000 Program, the Florida Forever Program will focus on priority needs of the state for acquiring parcels to facilitate ecosystem management, water resource development, water supply development, the implementation of surfacewater improvement and management plans, and the provision of green space and recreation opportunities.
- (3) DISTRIBUTION OF BOND PROCEEDS.--Proceeds of bonds issued under s. 375.051, less the costs of issuance, the costs of funding reserve accounts, and other costs incurred with respect to the bonds, shall be deposited into the Florida

 Forever Trust Fund created by s. 375.046. The Department of Environmental Protection shall distribute the bond proceeds as follows:

1 (a) Thirty-five percent to the Department of Environmental Protection for purchasing public lands described 2 3 in s. 259.032. Priority shall be given to acquisitions that, when combined with previous acquisitions, will form more 4 5 complete patterns of protection for natural areas and 6 functioning ecosystems. 7 8 All lands acquired under this paragraph shall be managed 9 pursuant to s. 253.034(1), and may be used for water resource 10 development and water supply projects if such projects are not 11 inconsistent with s. 253.034(1). Water supply projects shall be limited to wellfields, aquifer storage and recovery 12 facilities, and surfacewater reservoirs. As provided in this 13 paragraph, permittable water resource development and water 14 supply development projects may be allowed only if: the 15 minimum flows and levels have been established for those 16 17 waters potentially affected by the project; the project complies with all conditions for the issuance of permits under 18 19 part II of chapter 373; and the project is consistent with the regional water supply plan of the water management district. 20 21 Thirty-five percent to the Department of 22 Environmental Protection for water management district projects and activities and for the purchase of water 23 24 management lands pursuant to s. 373.59, to be distributed among the water management districts as provided in s. 25 373.59(8). Funds received by each district may also be used 26 27 for: acquisition of lands necessary to implement surfacewater improvement and management plans approved in accordance with 28 29 s. 373.456 and which exist on July 1, 2000; water resource 30 development; water supply development; or acquisition of lands 31 necessary to implement ecosystem restoration projects. The

South Florida Water Management District must use at least 20 percent of its annual allocation for Everglades restoration 2 3 activities, and the Southwest Florida Water Management District must use at least 20 percent of its annual allocation 4 5 for water supply development activities. 6 (c) Twenty percent to the Department of Community Affairs for land acquisition grants and loans to local 7 8 governments through the Florida Communities Trust pursuant to 9 part III of chapter 380, grants to local governments or nonprofit environmental organizations that are tax exempt 10 11 under s. 501(c)(3) of the United States Internal Revenue Code for acquisitions to implement local comprehensive plans, and 12 grants for fixed capital outlay to construct facilities 13 associated with public outdoor recreation or open space 14 projects. Of this 20 percent, 75 percent must be matched by 15 local governments on at least a dollar-for-dollar basis. At 16 17 least 10 percent and not more than 20 percent of the allocation must be used for fixed capital outlay projects for 18 19 improvements on lands acquired for conservation or recreation. The Legislature intends that the Florida Communities Trust 20 21 emphasize funding projects in low-income or otherwise disadvantaged communities. Up to 15 percent of the allocation 22 should be used in localities in which the project site is 23 surrounded by built-up commercial, industrial, or mixed-use 24 25 areas and functions to intersperse congested urban core areas with open areas. Local governments may use federal grants or 26 27 loans, private donations, or environmental mitigation funds, including environmental mitigation funds required pursuant to 28 29 s. 338.250, for any part or all of any local match required 30 for acquisitions funded through the Florida Communities Trust. 31 Any lands purchased by nonprofit organizations using funds

allocated under this paragraph must provide for such lands to remain permanently in public use by either conveying ownership to the local government or by using conservation easements or other appropriate mechanisms.

- (d) Two and nine-tenths percent to the Fish and Wildlife Conservation Commission for the purchase of inholdings and additions to lands managed by the commission which are important to the conservation of fish and wildlife.
- (e) Two and nine-tenths percent to the Department of Environmental Protection for the purchase of inholdings and additions to state parks. As used in this paragraph, the term state park" means all real property in the state under the jurisdiction, or which may come under the jurisdiction, of the Division of Recreation and Parks of the Department of Environmental Protection.
- (f) Two and nine-tenths percent to the Division of
 Forestry of the Department of Agriculture and Consumer
 Services to fund the acquisition of state forest inholdings
 and additions pursuant to s. 589.07.
- (g) One and three-tenths percent to the Department of Environmental Protection for the Florida Greenways and Trails

 Program to acquire greenways and trails or systems of greenways and trails pursuant to chapter 260, including, but not limited to, abandoned railroad rights-of-way and lands for the Florida National Scenic Trail, and to construct associated fixed capital outlay projects.

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- 28 Title to lands purchased under paragraphs (a), (d), (e), (f),
- 29 and (g) shall be vested in the Board of Trustees of the
- 30 | Internal Improvement Trust Fund. Lands purchased under
- 31 paragraph (c) may be vested in the Board of Trustees of the

Internal Improvement Trust Fund or the acquiring local government. Lands purchased under paragraph (b) shall be vested in the water management district where the acquisition project is located.

(4) PROJECT CRITERIA. --

- (a) Proceeds of bonds issued under the Florida Forever
 Program and distributed pursuant to paragraphs (3)(a) and (b)
 shall be spent only on projects and acquisitions that meet at
 least one of the following criteria, as determined pursuant to
 paragraphs (b) and (c):
- 1. A significant portion of the land in the project is in imminent danger of being developed, losing significant natural attributes, or being subdivided, which will result in multiple ownership of the land and may make acquisition more costly or less likely to be accomplished;
- 2. Compelling evidence exists that the land is likely to be developed during the next 12 months, or appraisals made during the past 5 years indicate an escalation in land value at an average rate that exceeds the average rate of interest likely to be paid on the bonds;
- 3. A significant portion of the land in the project serves to protect or recharge ground water and protects other valuable natural resources or provides space for natural-resource-based recreation;
- 4. The project can be purchased at 80 percent of appraised value or less;
- 5. A significant portion of the land in the project serves as habitat for endangered, threatened, or rare species or serves to protect natural communities that are listed by the Florida Natural Areas Inventory as critically imperiled,

imperiled, or rare, or as excellent quality occurrences of
natural communities;

- 6. A significant portion of the land serves to preserve important archeological or historical sites;
- 7. The acquisition is needed to implement a surfacewater improvement and management plan in effect on July 1, 2000;
- 8. The project will assist in water resource development or water supply development; or
 - 9. The project will assist in ecosystem restoration.

Increased priority shall be given to acquisitions that, in addition to meeting at least one of the criteria under subparagraphs 1. through 9., will also provide long-term protection for threatened or endangered species designated G-1 or G-2 by the Florida Natural Areas Inventory, and especially for those areas that are special locations for breeding and reproduction.

(b) Each year that bonds are to be issued under the Florida Forever Program, the Land Acquisition and Management Advisory Council shall review that year's approved land acquisition priority list and shall, by the first board meeting in February, present to the Board of Trustees of the Internal Improvement Trust Fund for approval a listing of projects on the priority list which meet one or more of the criteria specified in paragraph (a). The board may remove projects from the list developed pursuant to this paragraph but may not add projects. In any county in which the total ad valorem tax exemptions due to government ownership exceed 37 percent of the county's total market value valuation, the board may not approve additional acquisitions except by an

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 extraordinary vote of a majority plus one. The list may be amended to include eligible projects that can be acquired at 85 percent of appraised value or less if such properties become available at a later date.

- (c) Each year that bonds are to be issued under the Florida Forever Program, each water management district governing board shall review the lands on its current year's land acquisition 5-year plan and shall, by January 15, adopt a listing of projects from the plan which meet one or more of the criteria specified in paragraph (a). The list may be amended to include projects that can be acquired at 85 percent of appraised value or less if such properties become available at a later date. In any county in which the total ad valorem tax exemptions due to government ownership exceed 37 percent of the county's total market value valuation, the governing board may not approve additional acquisitions except by an extraordinary vote of a majority plus one.
- (d) In acquiring any coastal lands, the following additional criteria must be considered:
- 1. The value of acquiring coastal high-hazard parcels, consistent with hazard mitigation and postdisaster redevelopment policies, in order to minimize the risk to life and property and reduce the need for future disaster assistance.
- 2. The value of acquiring beachfront parcels, irrespective of size, to provide public access and recreational opportunities in highly developed urban areas.
- 3. The value of acquiring identified parcels the development of which would adversely affect coastal resources.

When a nonprofit environmental organization that is tax exempt under s. 501(c)(3) of the United States Internal Revenue Code sells land to the state, such land at the time of the sale shall be deemed to meet one or more of the criteria listed in paragraph (a) if such land meets one or more of the criteria at the time the organization purchases it. Listings of projects compiled pursuant to paragraphs (b) and (c) may be revised to include projects on the state's land acquisition priority list or in a water management district's 5-year plan which come under the criteria in paragraph (a) after the dates specified in paragraph (b) or paragraph (c).

- Program has provided financial resources that have enabled the acquisition of significant natural areas for public ownership during the program's existence. In implementing the Florida

 Forever Program, agencies that receive funds are encouraged to coordinate their expenditures more effectively so that future acquisitions, when combined with previous acquisitions, will form more complete patterns of protection for natural areas and functioning ecosystems.
- (f) The Legislature intends that, in implementing the Florida Forever Program, agencies emphasize the completion of projects in which one or more parcels have already been acquired and the acquisition of lands that contain ecological resources that are unrepresented or underrepresented on lands currently in public ownership.
- (g) An assessment of appropriate management strategies for property acquired under the Florida Forever Program should be completed early in the acquisition process and should emphasize the development of a management prospectus that details management goals for the property, if appropriate; a

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timetable for implementing the various stages of management
    and for providing access to the public, if applicable;
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    provisions for protecting existing infrastructure and for
    ensuring the security of the project upon acquisition; the
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    anticipated costs of management and projected sources of
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    revenue; and other information required under s.
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    259.032(9)(b)1.
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          (5) FUNDS RECEIVED BY THE DIVISION OF FORESTRY. -- Any
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    funds received by the Division of Forestry from the Florida
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    Forever Trust Fund shall be used only to pay the cost of
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    acquiring lands in furtherance of outdoor recreation and the
    conservation of natural resources in this state. The
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    administration and use of any funds received by the Division
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    of Forestry from the Florida Forever Trust Fund are subject to
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    the terms and conditions imposed by the state agency
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    responsible for issuing the revenue bonds, the proceeds of
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    which are deposited in the Florida Forever Trust Fund,
    including the restrictions imposed to ensure that interest on
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    any such revenue bonds issued by the state as tax-exempt
    revenue bonds will not be included in the gross income of the
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    holders of such bonds for purposes of federal income taxes.
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    All deeds or leases with respect to any real property acquired
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    with funds received by the Division of Forestry from the
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    Florida Forever Trust Fund must contain covenants and
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    restrictions sufficient to ensure that the use of such real
    property at all times complies with s. 375.051 and s. 11(e),
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    Art. VII or s. 9, Art. XII of the 1968 Constitution of
    Florida, as amended; and must contain reverter clauses
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    providing for the reversion of title to such property to the
    Board of Trustees of the Internal Improvement Trust Fund or,
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in the case of a lease of such property, providing for

termination of the lease upon a failure to use the property conveyed thereby for such purposes.

- (6) DISPOSITION OF LANDS.--
- (a) Any lands acquired pursuant to paragraph (3)(a), paragraph (3)(c), paragraph (3)(d), paragraph (3)(e), paragraph (3)(f), or paragraph (3)(g) and titled in the name of the Board of Trustees of the Internal Improvement Trust Fund may be disposed of by the board in accordance with the procedures set forth in s. 253.034(6), and lands acquired pursuant to paragraph (3)(b) may be disposed of by the owning water management district in accordance with the procedures set forth in ss. 373.056 and 373.089 if such disposition also satisfies the requirements of paragraphs (b) and (c).
- (b) Land acquired for conservation purposes may be disposed of only after the Board of Trustees of the Internal Improvement Trust Fund or, in the case of water management district lands, by the owning water management district governing board, makes a determination that preservation of the land is no longer necessary for conservation purposes and only upon a two-thirds vote of the appropriate governing board. Following a determination by the governing board that the land is no longer needed for conservation purposes, the governing board must also make a determination that the land is of no further benefit to the public, as required by s. 253.034(6), or determined to be surplus under s. 373.089. Any lands eligible for disposal under these procedures also may be exchanged for other lands described in the same paragraph of subsection (3).
- (c) Notwithstanding paragraphs (a) and (b), such disposition of land may not be made if the disposition would have the effect of causing all or any portion of the interest

on any revenue bonds issued to fund the Florida Preservation

2000 Act or the Florida Forever Act to lose their exclusion

from gross income for purposes of federal income taxation. Any
revenue derived from the disposal of such lands may not be
used for any purpose except for deposit into the Florida

Forever Trust Fund and used for land acquisition.

- (7) ALTERNATE USES OF ACQUIRED LANDS. --
- (a) The Board of Trustees of the Internal Improvement
 Trust Fund, or, in the case of water management district
 lands, the owning water management district, may authorize the
 granting of a lease, easement, or license for the use of any
 lands acquired pursuant to subsection (3), for any
 governmental use permitted by s. 17, Art. IX of the State
 Constitution of 1885, as adopted by s. 9(a), Art. XII of the
 State Constitution, and any other incidental public or private
 use that is determined by the board or the owning water
 management district to be compatible with the purposes for
 which such lands were acquired.
- (b) Any existing lease, easement, or license acquired for incidental public or private use on, under, or across any lands acquired pursuant to subsection (3) is presumed to be compatible with the purposes for which such lands were acquired.
- (c) Notwithstanding paragraph (a), the Department of Environmental Protection, another appropriate state agency, or a water management district may not enter into such lease, easement, or license if the granting of such lease, easement, or license would adversely affect the exclusion of the interest on any revenue bonds issued to fund the acquisition of the affected lands from gross income for federal income tax purposes, as described in s. 375.045(4).

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- (8) PLAN FOR DISPOSAL AND USE OF LANDS. -- The Board of Trustees of the Internal Improvement Trust Fund may adopt a plan for a specific geographic area which authorizes the disposal and use of lands acquired pursuant to subsection (3) and which meets the requirements of subsections (6) and (7). (9) ALTERNATIVES TO FEE SIMPLE ACQUISITION. --The Legislature finds that, with increasing (a) pressures on the natural areas of this state, the state must develop creative techniques to maximize the use of acquisition and management moneys. The Legislature also finds that the state's environmental land-buying agencies should be encouraged to augment their traditional, fee simple acquisition programs by using alternatives to fee simple acquisition techniques. The Legislature also finds that using alternatives to fee simple acquisition by public land-buying
- 1. Allow more lands to be brought under public protection for preservation, conservation, and recreational purposes at less expense using public funds.

agencies will achieve the following public policy goals:

- 2. Retain, on local government tax rolls, some portion of or interest in lands that are under public protection.
- 3. Reduce long-term management costs by allowing private property owners to continue acting as stewards of the land, where appropriate.

Therefore, it is the intent of the Legislature that public land-buying agencies develop programs to pursue alternatives to fee simple acquisition and educate private landowners about such alternatives and the benefits of such alternatives. It also is the intent of the Legislature that the department and the water management districts spend a portion of their shares

of Florida Forever bond proceeds to purchase eligible properties using alternatives to fee simple acquisition. 2 3 Finally, it is the intent of the Legislature that public agencies acquire lands in fee simple for public access and 4 5 recreational activities. Lands protected using alternatives to 6 fee simple acquisition techniques may not be accessible to the 7 public unless such access is negotiated with and agreed to by 8 the private landowners who retain interests in the lands. 9 (b) The Land Acquisition and Management Advisory 10 Council and the water management districts shall identify, 11 within their acquisition plans, those projects that require a full fee simple interest to achieve the public policy goals, 12 along with the reasons why full title is determined to be 13 necessary. The council and the water management districts may 14 use alternatives to fee simple acquisition to bring the 15 remaining projects in their acquisition plans under public 16 17 protection. As used in this subsection, the term "alternatives to fee simple acquisition" includes, but is not limited to: 18 19 the purchase of development rights; conservation easements; flowage easements; the purchase of timber rights, mineral 20 21 rights, or hunting rights; the purchase of agricultural interests or silvicultural interests; land protection 22 agreements; fee simple acquisitions with reservations; or any 23 24 other acquisition technique that achieves the public policy 25 goals listed in paragraph (a). It is presumed that a private landowner retains the full range of uses for all the rights or 26 27 interests in the landowner's land which are not specifically acquired by the public agency. Life estates and fee simple 28 29 acquisitions with leaseback provisions do not qualify as an 30 alternative to fee simple acquisition under this subsection,

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although the department and the districts are encouraged to use such techniques where appropriate.

- each water management district shall implement initiatives to use alternatives to fee simple acquisition and educate private landowners about such alternatives. These initiatives must include at least two acquisitions each year by the department and each water management district which use alternatives to fee simple acquisition.
- (d) The Legislature finds that the lack of direct sales comparison information has served as an impediment to successfully implementing alternatives to fee simple acquisition. It is the intent of the Legislature that, in the absence of direct comparable sales information, appraisals of alternatives to fee simple acquisitions be based on the difference between the full fee simple valuation and the value of the interests remaining with the seller after acquisition.
- (e) The public agency that has been assigned management responsibility shall inspect and monitor any less-than-fee-simple interest according to the terms of the purchase agreement relating to such interest.
- (10) PRIORITY IF MATCHING FUNDS ARE

 AVAILABLE.--Projects that are otherwise eligible for acquisition under this section and for which matching funds from local governments or other sources are available shall be given increased priority.
- (11) PRIORITY FOR PROJECTS PRICED BELOW APPRAISED

 VALUE.--Acquisition projects that are otherwise eligible for acquisition under this section and for which the seller will accept a price below the appraised value shall be given increased priority.

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Section 2. Section 201.15, Florida Statutes, 1998 Supplement, is amended to read:

201.15 Distribution of taxes collected.--All taxes collected under this chapter shall be subject to the service charge imposed in s. 215.20(1) and shall be distributed as follows:

- (1) Sixty-two and sixty-three hundredths percent of the remaining taxes collected under this chapter shall be used for the following purposes:
- Subject to the maximum amount limitations set forth in this paragraph, an amount as shall be necessary to pay the debt service on, or fund debt service reserve funds, rebate obligations, or other amounts with respect to bonds issued pursuant to s. 375.051 and payable from moneys transferred to the Land Acquisition Trust Fund pursuant to this paragraph shall be paid into the State Treasury to the credit of the Land Acquisition Trust Fund to be used for such purposes. The amount transferred to the Land Acquisition Trust Fund shall not exceed \$90 million in fiscal year 1992-1993, \$120 million in fiscal year 1993-1994, \$150 million in fiscal year 1994-1995, \$180 million in fiscal year 1995-1996, \$210 million in fiscal year 1996-1997, \$240 million in fiscal year 1997-1998, \$270 million in fiscal year 1998-1999, and \$300 million in fiscal year 1999-2000 and thereafter. No individual series of bonds may be issued pursuant to this paragraph unless the first year's debt service for such bonds is specifically appropriated in the General Appropriations Act. No moneys transferred to the Land Acquisition Trust Fund pursuant to this paragraph, or earnings thereon, shall be used or made available to pay debt service on the Save Our Coast revenue bonds.

1 (b) Subject to the maximum amount limitations set forth in this paragraph, an amount necessary to pay the debt 2 3 service on, or fund debt service reserve funds, rebate 4 obligations, or other amounts with respect to bonds issued 5 pursuant to s. 375.051 and s. 11(e), Art. VII or s. 9, Art. 6 XII of the State Constitution and payable from moneys 7 transferred to the Florida Forever Trust Fund pursuant to this 8 paragraph shall be paid into the State Treasury to the credit 9 of the Florida Forever Trust Fund to be used for such 10 purposes. The amount transferred to the Florida Forever Trust 11 Fund may not exceed \$30 million in fiscal year 2000-2001, \$60 million in fiscal year 2001-2002, \$90 million in fiscal year 12 2002-2003, \$120 million in fiscal year 2003-2004, \$150 million 13 in fiscal year 2004-2005, \$180 million in fiscal year 14 2005-2006, \$210 million in fiscal year 2006-2007, \$240 million 15 in fiscal year 2007-2008, \$270 million in fiscal year 16 2008-2009, and \$300 million in fiscal year 2009-2010 and 17 thereafter. An individual series of bonds may not be issued 18 19 under this paragraph unless the first year's debt service for 20 such bonds is specifically appropriated in the General Appropriations Act. Moneys transferred to the Florida Forever 21 22 Trust Fund under this paragraph, or earnings thereon, may not be used or made available to pay debt service on the Save Our 23 24 Coast revenue bonds. (c) (b) The remainder of the moneys distributed under 25 this subsection, after the required payment under paragraphs 26 27 paragraph (a) and (b), shall be paid into the State Treasury to the credit of the Land Acquisition Trust Fund and may be 28 29 used for any purpose for which funds deposited in the Land Acquisition Trust Fund may lawfully be used. Payments made 30 31 under this paragraph shall continue until the cumulative

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amount credited to the Land Acquisition Trust Fund for the fiscal year under this paragraph and paragraph (2)(b) equals 70 percent of the current official forecast for distributions of taxes collected under this chapter pursuant to subsection (2). As used in this paragraph, the term "current official forecast" means the most recent forecast as determined by the Revenue Estimating Conference. If the current official forecast for a fiscal year changes after payments under this paragraph have ended during that fiscal year, no further payments are required under this paragraph during the fiscal year.

(d) (d) (c) The remainder of the moneys distributed under this subsection, after the required payments under paragraphs (a), and (b), and (c), shall be paid into the State Treasury to the credit of the General Revenue Fund of the state to be used and expended for the purposes for which the General Revenue Fund was created and exists by law or to the Ecosystem Management and Restoration Trust Fund as provided in subsection(9)(8).

- (2) Seven and fifty-six hundredths percent of the remaining taxes collected under this chapter shall be used for the following purposes:
- (a) Beginning in the month following the final payment for a fiscal year under $paragraph(1)(c)\frac{(1)(b)}{(1)(b)}$, available moneys shall be paid into the State Treasury to the credit of the General Revenue Fund of the state to be used and expended for the purposes for which the General Revenue Fund was created and exists by law or to the Ecosystem Management and Restoration Trust Fund as provided in subsection(9)(8). Payments made under this paragraph shall continue until the 31 cumulative amount credited to the General Revenue Fund for the

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fiscal year under this paragraph equals the cumulative payments made under paragraph (1)(c)(1)(b) for the same fiscal year.

- (b) The remainder of the moneys distributed under this subsection shall be paid into the State Treasury to the credit of the Land Acquisition Trust Fund. Sums deposited in the fund pursuant to this subsection may be used for any purpose for which funds deposited in the Land Acquisition Trust Fund may lawfully be used.
- (3) One and ninety-four hundredths percent of the remaining taxes collected under this chapter shall be paid into the State Treasury to the credit of the Land Acquisition Trust Fund. Moneys deposited in the trust fund pursuant to this section shall be used for the following purposes:
- (a) Sixty percent of the moneys shall be used to acquire coastal lands or to pay debt service on bonds issued to acquire coastal lands; and
- (b) Forty percent of the moneys shall be used to develop and manage lands acquired with moneys from the Land Acquisition Trust Fund.
- (4) <u>Three</u> Five and eighty-four hundredths percent of the remaining taxes collected under this chapter shall be paid into the State Treasury to the credit of the Water Management Lands Trust Fund. Sums deposited in that fund may be used for any purpose authorized in s. 373.59.
- (5) <u>Three</u> Five and eighty-four hundredths percent of the remaining taxes collected under this chapter shall be paid into the State Treasury to the credit of the Conservation and Recreation Lands Trust Fund to carry out the purposes set forth in s. 259.032.

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- (6) Four percent of the remaining taxes collected under this chapter shall be paid into the State Treasury to the credit of the Surface Water Improvement and Management Trust Fund and shall be used by the water management districts for fixed capital outlay projects, including wastewater treatment and stormwater management facilities, and for implementing surfacewater improvement and management plans in effect on July 1, 2000.
- (7)(6) Seven and fifty-three hundredths percent of the remaining taxes collected under this chapter shall be paid into the State Treasury to the credit of the State Housing Trust Fund and shall be used as follows:
- (a) Half of that amount shall be used for the purposes for which the State Housing Trust Fund was created and exists by law.
- (b) Half of that amount shall be paid into the State Treasury to the credit of the Local Government Housing Trust Fund and shall be used for the purposes for which the Local Government Housing Trust Fund was created and exists by law.
- (8) (8) (7) Eight and sixty-six hundredths percent of the remaining taxes collected under this chapter shall be paid into the State Treasury to the credit of the State Housing Trust Fund and shall be used as follows:
- (a) Twelve and one-half percent of that amount shall be deposited into the State Housing Trust Fund and be expended by the Department of Community Affairs and by the Florida Housing Finance Agency for the purposes for which the State Housing Trust Fund was created and exists by law.
- (b) Eighty-seven and one-half percent of that amount shall be distributed to the Local Government Housing Trust 31 Fund and shall be used for the purposes for which the Local

 Government Housing Trust Fund was created and exists by law. Funds from this category may also be used to provide for state and local services to assist the homeless.

(9)(8) From the moneys specified in paragraphs(1)(d) (1)(c)and (2)(a) and prior to deposit of any moneys into the General Revenue Fund, \$10 million shall be paid into the State Treasury to the credit of the Ecosystem Management and Restoration Trust Fund in fiscal year 1998-1999, \$20 million in fiscal year 1999-2000, and \$30 million in fiscal year 2000-2001 and each fiscal year thereafter, to be used for the preservation and repair of the state's beaches as provided in ss. 161.091-161.212.

(10)(9) The Department of Revenue may use the payments credited to trust funds pursuant to paragraphs (1)(c)(1)(b) and (2)(b) and subsections (3), (4), (5), (7)(6), and (8)(7) to pay the costs of the collection and enforcement of the tax levied by this chapter. The percentage of such costs which may be assessed against a trust fund is a ratio, the numerator of which is payments credited to that trust fund under this section and the denominator of which is the sum of payments made under paragraphs (1)(c)(1)(b) and (2)(b) and subsections (3), (4), (5), (7)(6), and (8)(7).

Section 3. Paragraph (a) of subsection (5) of subsection 253.027, Florida Statutes, is amended to read:

253.027 Emergency archaeological property acquisition.--

- (5) ACCOUNT EXPENDITURES. --
- (a) No moneys shall be spent for the acquisition of any property, including title works, appraisal fees, and survey costs, unless:

- 1. The property is an archaeological property of major statewide significance.
- 2. The structures, artifacts, or relics, or their historic significance, will be irretrievably lost if the state cannot acquire the property.
- 3. The site is presently on <u>an acquisition list for</u> the Conservation and Recreation Lands <u>or for Florida Forever lands, acquisition list</u> or complies with the criteria for inclusion on <u>any such</u> the list but has yet to be included on the list.
- 4. No other source of immediate funding is available to purchase or otherwise protect the property.
- 5. The site is not otherwise protected by local, state, or federal laws.
- 6. The acquisition is not inconsistent with the state comprehensive plan and the state land acquisition program.
- Section 4. Subsection (3) of section 253.034, Florida Statutes, 1998 Supplement, is amended to read:

253.034 State-owned lands; uses.--

(3) In recognition that recreational trails purchased with rails-to-trails funds pursuant to s. 259.101(3)(g) or s. 259.202(3)(g) have had historic transportation uses and that their linear character may extend many miles, the Legislature intends that when the necessity arises to serve public needs, after balancing the need to protect trail users from collisions with automobiles and a preference for the use of overpasses and underpasses to the greatest extent feasible and practical, transportation uses shall be allowed to cross recreational trails purchased pursuant to s. 259.101(3)(g) or s. 259.202(3)(g). When these crossings are needed, the location and design should consider and mitigate the impact on

humans and environmental resources, and the value of the land shall be paid based on fair market value.

Section 5. Subsections (3) and (10), paragraphs (b), (c), and (f) of subsection (11), and subsections (12), (13), (14), (15), and (16) of section 259.032, Florida Statutes, 1998 Supplement, are amended to read:

259.032 Conservation and Recreation Lands Trust Fund; purpose.--

- (3) The Governor and Cabinet, sitting as the Board of Trustees of the Internal Improvement Trust Fund, may allocate moneys from the fund in any one year to acquire the fee or any lesser interest in lands for the following public purposes:
- (a) To conserve and protect environmentally unique and irreplaceable lands that contain native, relatively unaltered flora and fauna representing a natural area unique to, or scarce within, a region of this state or a larger geographic area;
- (b) To conserve and protect lands within designated areas of critical state concern, if the proposed acquisition relates to the natural resource protection purposes of the designation;
- (c) To conserve and protect native species habitat or endangered or threatened species, emphasizing long-term protection for endangered or threatened species designated G-1 or G-2 by the Florida Natural Areas Inventory, and especially those areas that are special locations for breeding and reproduction;
- (d) To conserve, protect, manage, or restore important ecosystems, landscapes, and forests, if the protection and conservation of such lands is necessary to enhance or protect significant surface water, groundwater, coastal, recreational,

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timber, or fish or wildlife resources which cannot otherwise be accomplished through local and state regulatory programs;

- (e) To provide areas, including recreational trails, for natural resource based recreation and other outdoor recreation on any part of any site compatible with conservation purposes;
- (f) To preserve significant archaeological or historic sites; or
- (g) To conserve urban open spaces suitable for greenways or outdoor recreation which are compatible with conservation purposes.
- (10) State, regional, or local governmental agencies or private entities designated to manage lands under this section shall develop and adopt, with the approval of the board of trustees, an individual management plan for each project designed to conserve and protect such lands and their associated natural resources. Private sector involvement in management plan development may be used to expedite the planning process. Beginning fiscal year 1998-1999, individual management plans required by s. 253.034(5) s. 253.034(4) shall be developed with input from an advisory group. Members of this advisory group shall include, at a minimum, representatives of the lead land managing agency, comanaging entities, local private property owners, the appropriate soil and water conservation district, a local conservation organization, and a local elected official. The advisory group shall conduct at least one public hearing within the county in which the parcel or project is located. Notice of such public hearing shall be posted on the parcel or project designated for management, advertised in a paper of general circulation, and announced at a scheduled meeting of the local

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governing body before the actual public hearing. management prospectus required pursuant to paragraph (9)(b) shall be available to the public for a period of 30 days prior to the public hearing. Once a plan is adopted, the managing agency or entity shall update the plan at least every 5 years in a form and manner prescribed by rule of the board of trustees. Such plans may include transfers of leasehold interests to appropriate conservation organizations designated by the Land Acquisition and Management Advisory Council for uses consistent with the purposes of the organizations and the protection, preservation, and proper management of the lands and their resources. Volunteer management assistance is encouraged, including, but not limited to, assistance by youths participating in programs sponsored by state or local agencies, by volunteers sponsored by environmental or civic organizations, and by individuals participating in programs for committed delinquents and adults. For each project for which lands are acquired after July 1, 1995, an individual management plan shall be adopted and in place no later than 1 year after the essential parcel or parcels identified in the annual Florida Forever report or Conservation and Recreation Lands report prepared pursuant to s. 259.035(2)(a) have been acquired. Beginning in fiscal year 1998-1999, the Department of Environmental Protection shall distribute only 75 percent of the acquisition funds to which a budget entity or water management district would otherwise be entitled from the Florida Forever Trust Fund or the Preservation 2000 Trust Fund to any budget entity or any water management district that has more than one-third of its management plans overdue.

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- Individual management plans shall conform to the appropriate policies and quidelines of the state land management plan and shall include, but not be limited to:
- A statement of the purpose for which the lands were acquired, the projected use or uses as defined in s. 253.034, and the statutory authority for such use or uses.
- Key management activities necessary to preserve and protect natural resources and restore habitat, and for controlling the spread of nonnative plants and animals, and for prescribed fire and other appropriate resource management activities.
- 3. A specific description of how the managing agency plans to identify, locate, protect, and preserve, or otherwise use fragile, nonrenewable natural and cultural resources.
- 4. A priority schedule for conducting management activities, based on the purposes for which the lands were acquired.
- 5. A cost estimate for conducting priority management activities, to include recommendations for cost-effective methods of accomplishing those activities.
- 6. A cost estimate for conducting other management activities which would enhance the natural resource value or public recreation value for which the lands were acquired. The cost estimate shall include recommendations for cost-effective methods of accomplishing those activities.
- 7. A determination of the public uses that would be consistent with the purposes for which the lands were acquired.
- (b) The Division of State Lands shall submit a copy of each individual management plan for parcels which exceed 160 31 acres in size to each member of the Land Acquisition and

Management Advisory Council. The council shall, within 60 days after receiving a plan from the division, review each plan for compliance with the requirements of this subsection and with the requirements of the rules established by the board pursuant to this subsection. The council shall also consider the propriety of the recommendations of the managing agency with regard to the future use or protection of the property. After its review, the council shall submit the plan, along with its recommendations and comments, to the board of trustees. The council shall specifically recommend to the board of trustees whether to approve the plan as submitted, approve the plan with modifications, or reject the plan.

The board of trustees shall consider the individual management plan submitted by each state agency and the recommendations of the Land Acquisition and Management Advisory Council and the Division of State Lands and shall approve the plan with or without modification or reject such plan. The use or possession of any lands owned by the board of trustees which is not in accordance with an approved individual management plan is subject to termination by the board of trustees.

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By July 1 of each year, each governmental agency, including the water management districts, and each private entity designated to manage lands shall report to the Secretary of Environmental Protection on the progress of funding, staffing, and resource management of every project for which the agency or entity is responsible.

29 (11)

(b) An amount equal up to 1.5 percent of the 31 cumulative total of funds ever deposited into the Florida

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Preservation 2000 Trust Fund and the Florida Forever Trust Fund shall be made available from the Conservation and Recreation Lands Trust Fund for the purposes of management, maintenance, and capital improvements, and for associated contractual services, for lands acquired pursuant to previous programs for the acquisition of lands for conservation and recreation, including state forests, and lands acquired pursuant to this section and ss.s.259.101 and 259.202 to which title is vested in the board of trustees. Each agency with management responsibilities shall annually request from the Legislature funds sufficient to fulfill such responsibilities. Capital improvements shall include, but need not be limited to, perimeter fencing, signs, firelanes, access roads and trails, and minimal public accommodations, such as primitive campsites, garbage receptacles, and toilets.

- (c) In requesting funds provided for in paragraph (b) for long-term management of all acquisitions pursuant to this chapter and for associated contractual services, the managing agencies shall recognize the following categories of land management needs:
- Lands that which are low-need tracts, requiring basic resource management and protection, such as state reserves, state preserves, state forests, and wildlife management areas. These lands generally are open to the public but have no more than minimum facilities development.
- Lands that which are moderate-need tracts, requiring more than basic resource management and protection, such as state parks and state recreation areas. These lands generally have extra restoration or protection needs, higher concentrations of public use, or more highly developed 31 | facilities.

3. Lands that which are high-need tracts, with identified needs requiring unique site-specific resource management and protection. These lands generally are sites with historic significance, unique natural features, or very high intensity public use, or sites that require extra funds to stabilize or protect resources.

In evaluating the management funding needs of lands based on the above categories, the lead land managing agencies shall include in their considerations the impacts of, and needs created or addressed by, multiple-use management strategies.

(f) The department shall set long-range and annual goals for the control and removal of nonnative, upland, invasive plant species on public lands. Such goals shall differentiate between aquatic plant species and upland plant species. In setting such goals, the department may rank, in order of adverse impact, species that which impede or destroy the functioning of natural systems. Notwithstanding paragraph (a), up to one-fourth of the funds provided for in paragraph (b) shall be reserved for control and removal of nonnative, upland, invasive species on public lands.

(12)(a) Beginning in fiscal year 1994-1995, not more than 3.75 percent of the Conservation and Recreation Lands
Trust Fund shall be made available annually to the department for payment in lieu of taxes to qualifying counties, school districts cities, and local governments as defined in paragraph (b) for all actual tax losses incurred as a result of board of trustees acquisitions for state agencies under the Florida Preservation 2000 Program and Florida Forever Program during any year. Reserved funds not used for payments in lieu of taxes in any year shall revert to the Florida Forever Trust

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Fund to be used for land acquisition in accordance with the provisions of this section.

- (b) Payment in lieu of taxes shall be available:
- To counties which levy an ad valorem tax of at least 8.25 mills or the amount of the tax loss from all completed Preservation 2000 and Florida Forever acquisitions in the county exceeds 0.01 percent of the county's total taxable value, and have a population of 75,000 or less.
- To counties with a population of less than 100,000 which contain all or a portion of an area of critical state concern designated pursuant to chapter 380 and to local governments within such counties.
- 3. Beginning in the 2000-2001 fiscal year and thereafter, to school boards in counties with a population of 75,000 or less which do not contain all or a portion of an area of critical state concern designated under chapter 380 and which levy the maximum millage under s. 236.25(1) and (2).
- 3. For the 1997-1998 fiscal year only, and Notwithstanding the limitations of paragraph (a), to Glades County, where a privately owned and operated prison leased to the state has been opened within the last 2 years for which no other state moneys have been allocated to the county to offset ad valorem revenues. This subparagraph expires July 1, 1998.

For the purposes of this paragraph, the term "local government" includes municipalities, the county school board, mosquito control districts, and any other local government entity that which levies ad valorem taxes, with the exception of a water management district.

(c) Payment in lieu of taxes shall be available to any 31 city which has a population of 10,000 or less and which levies

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an ad valorem tax of at least 8.25 mills or the amount of the tax loss from all completed Preservation 2000 acquisitions in the city exceeds 0.01 percent of the city's total taxable value.

(c)(d) If insufficient funds are not sufficient available in any year to make full payments to all qualifying counties, school districts cities, and local governments, such counties, school districts cities, and local governments shall receive a pro rata share of the moneys available.

(d)(e) The payment amount shall be based on the average amount of actual taxes paid on the property for the 3 years preceding acquisition, except that, for purchases completed after July 1, 2000, the payment amount to school boards in counties with a population of 75,000 or less which do not contain all or a portion of an area of critical state concern designated under chapter 380 shall be calculated based solely on the value of the millage levied under s. 236.25(1) and (2). Applications for payment in lieu of taxes shall be made no later than January 31 of the year following acquisition. No payment in lieu of taxes shall be made for properties which were exempt from ad valorem taxation for the year immediately preceding acquisition. If property which was subject to ad valorem taxation was acquired by a tax-exempt entity for ultimate conveyance to the state under this chapter, payment in lieu of taxes shall be made for such property based upon the average amount of taxes paid on the property for the 3 years prior to its being removed from the tax rolls. The department shall certify to the Department of Revenue those properties that may be eligible under this provision. Payment in lieu of taxes shall be limited to a total of 10 consecutive years of annual payments, beginning

the year a local government becomes eligible. The Legislature intends that once a governmental entity has been determined eligible, the entity shall receive 10 consecutive annual payments, and no further eligibility determination shall be made during that period.

(e)(f) Payment in lieu of taxes pursuant to this paragraph shall be made annually to qualifying counties, school districts cities, and local governments after certification by the Department of Revenue that the amounts applied for are reasonably appropriate, based on the amount of actual taxes paid on the eligible property, and after the Department of Environmental Protection has provided supporting documents to the Comptroller and has requested that payment be made in accordance with the requirements of this section.

 $\underline{(f)(g)}$ If the board of trustees conveys to a local government title to any land owned by the board, any payments in lieu of taxes on the land made to the local government shall be discontinued as of the date of the conveyance.

- (13) Moneys credited to the fund each year which are not used for management, maintenance, or capital improvements pursuant to subsection (11); for payment in lieu of taxes pursuant to subsection (12); or for the purposes of subsection (5) shall be available for the acquisition of land pursuant to this section.
- (14) The board of trustees may adopt rules to further define the categories of land for acquisition under this chapter.
- (15) For fiscal year 1998-1999 only, moneys credited to the fund may be appropriated to provide grants to qualified local governmental entities pursuant to the provisions of s. 375.075. This subsection is repealed on July 1, 1999.

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(15)(16) Within 180 days after receiving a certified letter from the owner of a property on the Conservation and Recreation Lands list or the Florida Forever list objecting to the property being included in an acquisition project, where such property is a project or part of a project which has not been listed for purchase in the current year's land acquisition work plan, the board of trustees shall delete the property from the list or from the boundary of an acquisition project on the list.

Section 6. Paragraphs (a), (b), and (c) of subsection (2) of section 259.035, Florida Statutes, 1998 Supplement, are amended to read:

259.035 Advisory council; powers and duties.--

(2)(a) The council shall, by the time of the first board meeting in February of each year, establish or update a list of acquisition projects to be funded from the Florida Forever Trust Fund and selected for purchase pursuant to this chapter. The council may also propose eligible acquisition projects to the board of trustees at any time if the projects can be acquired at a price at least 15 percent below appraised value. In scoring potential projects for inclusion on the acquisition list, the council shall give greater consideration to projects that can serve as corridors between lands already in public ownership or under management for conservation and recreational purposes. Acquisition projects shall be ranked, in order of priority, individually as a single group or individually within 6 up to 10 separate groups, which must include substantially complete projects, mega-multiparcels projects, less-than-fee projects, priority projects, negotiations impasse, projects providing long-term protection for threatened or endangered species, and bargain or shared

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projects. The council shall submit to the board of trustees, together with its list of acquisition projects, a Florida Forever Conservation and Recreation Lands report. For each project on an acquisition list, the council shall include in its report the stated purpose for acquiring the project, an identification of the essential parcel or parcels within the project without which the project cannot be properly managed, an identification of those projects or parcels within projects which should be acquired in fee simple or in other than fee simple, an explanation of the reasons why the council selected a particular acquisition technique, a management policy statement for the project, a management prospectus pursuant to s. 259.032(9)(b), an estimate of land value based on county tax assessed values, a map delineating project boundaries, a brief description of the important natural and cultural resources to be protected, preacquisition planning and budgeting, coordination with other public and nonprofit public-lands acquisition programs, a preliminary statement of the extent and nature of public use, an interim management budget, and designation of a management agency or agencies. The Department of Environmental Protection shall prepare the information required by this section for each acquisition project selected for purchase pursuant to this chapter. In addition, the department shall prepare, by July 1 of each year, an acquisition work plan for each project on the acquisition list for which funds will be available for acquisition during the fiscal year. The work plan need not disclose any information that is required by this chapter or chapter 253 to remain confidential. (b) An affirmative vote of four members of the council

shall be required in order to place a proposed project on a

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list. Each list shall contain at least twice the number of projects in terms of estimated cost as there are anticipated funds for purchase. The anticipated cost of each project shall include proposed costs for development of the lands necessary to meet the public purpose for which such lands are to be purchased.

(c) All proposals for acquisition projects pursuant to this chapter shall be developed and adopted by the council. The council shall consider and evaluate in writing the merits and demerits of each project that is proposed for acquisition and shall ensure that each proposed acquisition project will meet a stated public purpose for the preservation of environmentally endangered lands, for the development of outdoor recreation lands, or as provided in s. 259.032(3) or s. 259.202(4), and shall determine whether each acquisition project conforms with the comprehensive plan developed pursuant to s. 259.04(1)(a), the comprehensive outdoor recreation and conservation plan developed pursuant to s. 375.021, and the state lands management plan adopted pursuant to s. 253.03(7). Copies of a written report describing each project proposed for acquisition shall be submitted to the board of trustees. The council shall consider and include in each project description its assessment of a project's ecological value, vulnerability, endangerment, ownership pattern, utilization, location, and cost and other pertinent factors in determining whether to recommend a project for state purchase.

Section 7. Paragraph (a) of subsection (2) of section 338.250, Florida Statutes, is amended to read:

338.250 Central Florida Beltway Mitigation.--

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- (2) Environmental mitigation required as a result of construction of the beltway, or portions thereof, shall be satisfied in the following manner:
- (a) For those projects which the Department of Transportation is authorized to construct, funds for environmental mitigation shall be deposited in the Central Florida Beltway Trust Fund created within the department at the time bonds for the specific project are sold. If a road building authority other than the department is authorized to construct the project, funds for environmental mitigation shall be deposited in a mitigation fund account established in the construction fund for the bond issues. Said account shall be established at the time bond proceeds are deposited into the construction fund for the specific project. These funds shall be provided from bond proceeds, and the use of such funds from bond proceeds for mitigation shall be deemed a public purpose. The amount to be provided for mitigation for the Eastern Beltway in Seminole County shall be up to \$4 million, the amount to be provided for mitigation for the Western Beltway shall be up to \$30.5 million, the amount to be provided for mitigation for the Southern Connector shall be up to \$14.28 million, the amount to be provided for mitigation for the Turnpike/Southern Connector Interchange shall be up to \$1.46 million, and the amount to be provided for mitigation for the Southern Connector Extension shall be in proportion to the amount provided for the Southern Connector based upon the amount of wetlands displaced. To the extent allowed by law, the interest on said funds as earned, after deposit into the Central Florida Beltway Trust Fund, or in a mitigation fund account shall accrue and be paid to the agency responsible for the construction of the appropriate project. Where feasible,

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30 31 mitigation funds shall be used in coordination with funds from the Florida Forever Trust Fund, the Conservation and Recreation Lands Trust Fund, the-Eave Our Rivers Land Acquisition Program, or from other appropriate sources.

Section 8. Section 373.59, Florida Statutes, 1998 Supplement, is amended to read:

373.59 Water Management Lands Trust Fund. --

- (1) There is established within the Department of Environmental Protection the Water Management Lands Trust Fund to be used as a nonlapsing fund for the purposes of this section. The moneys in this fund are hereby continually appropriated for the purposes of land acquisition, management, maintenance, capital improvements, payments in lieu of taxes, and administration of the fund in accordance with the provisions of this section.
- (2)(a) By January 15 of each year, each district shall file with the Legislature and the Secretary of Environmental Protection a report of acquisition activity together with modifications or additions to its 5-year plan of acquisition. Included in the report shall be an identification of those lands which require a full fee simple interest to achieve water management goals and those lands which can be acquired using alternatives to fee simple acquisition techniques and still achieve such goals. In their evaluation of which lands would be appropriate for acquisition through alternatives to fee simple, district staff shall consider criteria including, but not limited to, acquisition costs, the net present value of future land management costs, the net present value of ad valorem revenue loss to the local government, and the potential for revenue generated from activities compatible with acquisition objectives. The report shall also include a

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description of land management activity. Expenditure of moneys 2 from the Water Management Lands Trust Fund shall be limited to 3 the costs for acquisition, management, maintenance, and 4 capital improvements of lands included within the 5-year plan 5 as filed by each district and to the department's costs of administration of the fund. The department's costs of administration shall be charged proportionally against each district's allocation using the formula provided in subsection (8)(7). However, no acquisition of lands shall occur without 10 a public hearing similar to those held pursuant to the 11 provisions set forth in s. 120.54. In the annual update of its 5-year plan for acquisition, each district shall identify 12 13 lands needed to protect or recharge groundwater and shall establish a plan for their acquisition as necessary to protect 14 potable water supplies. Lands which serve to protect or 15 recharge groundwater identified pursuant to this paragraph 16 17 shall also serve to protect other valuable natural resources 18 or provide space for natural resource based recreation.

- (b) Moneys from the fund shall be used for continued acquisition, management, maintenance, and capital improvements of the following lands and lands set forth in the 5-year land acquisition plan of the district:
- By South Florida Water Management District--lands in the water conservation areas and areas adversely affected by raising water levels of Lake Okeechobee in accordance with present regulation schedules, and the Savannahs Wetland area in Martin County and St. Lucie County.
- By Southwest Florida Water Management District--lands in the Four River Basins areas, including Green Swamp, Upper Hillsborough and Cypress Creek, Anclote

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Water Storage Lands (Starkey), Withlacoochee and Hillsborough riverine corridors, and Sawgrass Lake addition.

- By St. Johns River Water Management District--Seminole Ranch, Latt Maxey and Evans properties in the upper St. Johns River Basin.
- By Suwannee River Water Management District--lands in Suwannee River Valley.
- 5. By Northwest Florida Water Management District--lands in the Choctawhatchee and Apalachicola River Valleys.
- (3) Each district shall remove the property of an unwilling seller from its plan of acquisition at the next scheduled update of the plan, if in receipt of a request to do so by the property owner.
- (4)(a) Moneys from the Water Management Lands Trust Fund shall be used for acquiring the fee or other interest in lands necessary for water management, water supply, and the conservation and protection of water resources, except that such moneys shall not be used for the acquisition of rights-of-way for canals or pipelines. Such moneys shall also be used for management, maintenance, and capital improvements. Interests in real property acquired by the districts under this section may be used for permittable water resource development and water supply development purposes under the following conditions: the minimum flows and levels of priority water bodies on such lands have been established; the project complies with all conditions for issuance of a permit under part II of this chapter; and the project is compatible with the purposes for which the land was acquired. Lands acquired with moneys from the fund shall be managed and maintained in 31 an environmentally acceptable manner and, to the extent

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30 31 practicable, in such a way as to restore and protect their natural state and condition.

(b) Each water management district governing board shall annually adopt, and may amend as necessary, a priority list of fixed capital outlay projects, including wastewater treatment and stormwater management facilities, needed to implement surfacewater improvement and management plans in effect on July 1, 2000. Funds for such projects shall be available from the Surface Water Improvement and Management Trust Fund, and shall be allocated to the districts pursuant to the General Appropriations Act each fiscal year after considering the priority lists prepared by each district. Any unallocated funds not provided for in the General Appropriations Act but for which spending authority is provided in the General Appropriations Act shall be released by the Secretary of Environmental Protection based upon the population size of the districts and following receipt of a resolution adopted by the district's governing board which identifies the project and certifies that the project is on the district's priority list.

(c)(b) The Secretary of Environmental Protection shall release moneys from the Water Management Lands Trust Fund to a district for preacquisition costs within 30 days after receipt of a resolution adopted by the district's governing board which identifies and justifies any such preacquisition costs necessary for the purchase of any lands listed in the district's 5-year plan. The district shall return to the department any funds not used for the purposes stated in the resolution, and the department shall deposit the unused funds into the Water Management Lands Trust Fund.

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(d) (c) The Secretary of Environmental Protection shall release acquisition moneys from the Water Management Lands Trust Fund to a district following receipt of a resolution adopted by the governing board identifying the lands being acquired and certifying that such acquisition is consistent with the plan of acquisition and other provisions of this act. The governing board shall also provide to the Secretary of Environmental Protection a copy of all certified appraisals used to determine the value of the land to be purchased. Each parcel to be acquired must have at least one appraisal. Two appraisals are required when the estimated value of the parcel exceeds \$500,000. However, when both appraisals exceed \$500,000 and differ significantly, a third appraisal may be obtained. If the purchase price is greater than the appraisal price, the governing board shall submit written justification for the increased price. The Secretary of Environmental Protection may withhold moneys for any purchase that is not consistent with the 5-year plan or the intent of this act or that is in excess of appraised value. The governing board may appeal any denial to the Land and Water Adjudicatory Commission pursuant to s. 373.114.

(e)(d) The Secretary of Environmental Protection shall release to the districts moneys for management, maintenance, and capital improvements following receipt of a resolution and request adopted by the governing board which specifies the designated managing agency, specific management activities, public use, estimated annual operating costs, and other acceptable documentation to justify release of moneys.

(5) Water management land acquisition costs shall include payments to owners and costs and fees associated with 31 such acquisition.

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1 (6) If a district issues revenue bonds or notes under 2 s. 373.584, the district may pledge its share of the moneys in 3 the Water Management Lands Trust Fund as security for such 4 bonds or notes. The Department of Environmental Protection 5 shall pay moneys from the trust fund to a district or its 6 designee sufficient to pay the debt service, as it becomes 7 due, on the outstanding bonds and notes of the district; however, such payments shall not exceed the district's 8 9 cumulative portion of the trust fund. However, any moneys 10 remaining after payment of the amount due on the debt service 11 shall be released to the district pursuant to subsection (3). (6) (6) (7) Any unused portion of a district's share of the 12

fund shall accumulate in the trust fund to the credit of that district. Interest earned on such portion shall also accumulate to the credit of that district to be used for land acquisition, management, maintenance, and capital improvements as provided in this section. The total moneys over the life of the fund available to any district under this section shall not be reduced except by resolution of the district governing board stating that the need for the moneys no longer exists.

(7)(8) Moneys from the Water Management Lands Trust Fund shall be allocated to the five water management districts in the following percentages:

- (a) Thirty percent to the South Florida Water Management District.
- Twenty-five percent to the Southwest Florida Water Management District.
- (c) Twenty-five percent to the St. Johns River Water Management District.
- Ten percent to the Suwannee River Water Management (d) 31 District.

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30 31 (e) Ten percent to the Northwest Florida Water Management District.

(8)(9) Each district may use its allocation under subsection(7)(8) for management, maintenance, and capital improvements. Capital improvements shall include, but need not be limited to, perimeter fencing, signs, firelanes, control of invasive exotic species, controlled burning, habitat inventory and restoration, law enforcement, access roads and trails, and minimal public accommodations, such as primitive campsites, garbage receptacles, and toilets.

(9)(10) Moneys in the fund not needed to meet current obligations incurred under this section shall be transferred to the State Board of Administration, to the credit of the fund, to be invested in the manner provided by law. Interest received on such investments shall be credited to the fund.

(10)(11) Lands acquired for the purposes enumerated in this section shall also be used for general public recreational purposes. General public recreational purposes shall include, but not be limited to, fishing, hunting, horseback riding, swimming, camping, hiking, canoeing, boating, diving, birding, sailing, jogging, and other related outdoor activities to the maximum extent possible considering the environmental sensitivity and suitability of those lands. These public lands shall be evaluated for their resource value for the purpose of establishing which parcels, in whole or in part, annually or seasonally, would be conducive to general public recreational purposes. Such findings must shall be included in management plans, which must be are developed for such public lands within 1 year after acquisition and updated at least every 5 years. These lands shall be made available to the public for these purposes, unless the district

 governing board can demonstrate that such activities would be incompatible with the purposes for which these lands were acquired. For any fee simple acquisition of a parcel which is or will be leased back for agricultural purposes, or for any acquisition of a less-than-fee interest in land that is or will be used for agricultural purposes, the district governing board shall first consider having a soil and water conservation district created pursuant to chapter 582 manage and monitor such interest.

(11)(12) A district may dispose of land acquired under this section, pursuant to s. 373.056 or s. 373.089. However, revenue derived from such disposal may not be used for any purpose except the purchase of other lands meeting the criteria specified in this section or payment of debt service on revenue bonds or notes issued under s. 373.584, as provided in this section.

(12)(13) No moneys generated pursuant to this act may be applied or expended subsequent to July 1, 1985, to reimburse any district for prior expenditures for land acquisition from ad valorem taxes or other funds other than its share of the funds provided herein or to refund or refinance outstanding debt payable solely from ad valorem taxes or other funds other than its share of the funds provided herein.

Trust Fund shall be available Beginning in fiscal year 1992-1993, not more than one-fourth of the land management funds provided for in subsections (1) and (9) in any year shall be reserved annually by a governing board, during the development of its annual operating budget, for payment in lieu of taxes to qualifying counties, school districts, and

local governments, as defined in paragraph (b), for actual ad valorem tax losses incurred as a result of lands purchased with funds allocated pursuant to paragraph (b) and ss s. 259.101(3)(b) and 259.202(3)(c). In addition, the Northwest Florida Water Management District, the South Florida Water Management District, the Southwest Florida Water Management District, the St. Johns River Water Management District, and the Suwannee River Water Management District shall pay to qualifying counties payments in lieu of taxes for district lands acquired with funds allocated pursuant to subsection (8). Reserved funds that are not used for payment in lieu of taxes in any year shall revert to the fund to be used for management purposes or land acquisition in accordance with this section.

- (b) Payment in lieu of taxes shall be available:
- 1. To counties for each year in which the levy of ad valorem tax is at least 8.25 mills or the amount of the tax loss from all completed Preservation 2000 or Florida Forever acquisitions in the county exceeds 0.01 percent of the county's total taxable value, and the population is 75,000 or less.and
- 2. To counties with a population of less than 100,000 which contain all or a portion of an area of critical state concern designated pursuant to chapter 380, and to local governments within such counties.
- 3. Beginning in the 2000-2001 fiscal year, to school boards in counties with a population of 75,000 or less which do not contain all or a portion of an area of critical state concern designated under chapter 380 and which levy the maximum millage under s. 236.25(1) and (2).

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As used in this paragraph, the term "local government" includes municipalities, the county school board, mosquito control districts, and any other local government entity that levies ad valorem taxes, with the exception of a water management district.

- (c) If insufficient funds are not sufficient available in any year to make full payments to all qualifying counties, school districts, and local governments, such counties, school districts, and local governments shall receive a pro rata share of the moneys available.
- (d) The payment amount shall be based on the average amount of actual taxes paid on the property for the 3 years immediately preceding acquisition, except that, for purchases completed after July 1, 2000, the payment amount to school boards in counties with a population of 75,000 or less which do not contain all or a portion of an area of critical state concern designated under chapter 380 shall be calculated based solely on the value of the millage levied under s. 236.25(1) and (2). For lands purchased prior to July 1, 1992, applications for payment in lieu of taxes shall be made to the districts by January 1, 1993. For lands purchased after July 1, 1992, applications for payment in lieu of taxes shall be made no later than January 31 of the year following acquisition. No payment in lieu of taxes shall be made for properties that which were exempt from ad valorem taxation for the year immediately preceding acquisition. Payment in lieu of taxes shall be limited to a period of 10 consecutive years of annual payments. The Legislature intends that once a governmental entity has been determined eligible, the entity shall receive 10 consecutive annual payments, and no further eligibility determination shall be made within that period.

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- Payment in lieu of taxes shall be made within 30 days after: certification by the Department of Revenue that the amounts applied for are appropriate, certification by the Department of Environmental Protection that funds are available, and completion of any fund transfers to the district. The governing board may reduce the amount of a payment in lieu of taxes to any county, school district, or local government by the amount of other payments, grants, or in-kind services provided to that governmental entity county by the district during the year. The amount of any reduction in payments shall remain in the Water Management Lands Trust Fund for purposes provided by law.
- (f) If a district governing board conveys to a local government title to any land owned by the board, any payments in lieu of taxes on the land made to the local government shall be discontinued as of the date of the conveyance.
- (13)(15) Each district is encouraged to use volunteers to provide land management and other services. Volunteers shall be covered by liability protection and workers' compensation in the same manner as district employees, unless waived in writing by such volunteers or unless such volunteers otherwise provide equivalent insurance.
- (14)(16) Each water management district is authorized and encouraged to enter into cooperative land management agreements with state agencies or local governments to provide for the coordinated and cost-effective management of lands to which the water management districts, the Board of Trustees of the Internal Improvement Trust Fund, or local governments hold title. Any such cooperative land management agreement must be consistent with any applicable laws governing land use, 31 | management duties, and responsibilities and procedures of each

cooperating entity. Each cooperating entity is authorized to expend such funds as are made available to it for land management on any such lands included in a cooperative land management agreement.

(15)(17) Notwithstanding any provision of this section to the contrary and for the 1998-1999 fiscal year only, the governing board of a water management district may request, and the Secretary of Environmental Protection shall release upon such request, moneys allocated to the districts pursuant to subsection (8) for the purpose of carrying out the provisions of ss. 373.451-373.4595. No funds may be used pursuant to this section subsection until necessary debt service obligations are provided for any bonds issued pursuant to s. 373.584 before the repeal of that section and requirements for payments in lieu of taxes that may be required pursuant to this section are provided for. This subsection is repealed on July 1, 1999.

Section 9. Subsection (1) of section 380.504, Florida Statutes, is amended to read:

380.504 Florida Communities Trust; creation; membership; expenses.--

- (1) There is created within the Department of Community Affairs a nonregulatory state agency and instrumentality, which shall be a public body corporate and politic, known as the "Florida Communities Trust." The governing body of the trust shall consist of:
- (a) The Secretary of Community Affairs and the Secretary of Environmental Protection; and
- (b) The director of the Division of Historical Resources in the Department of State; and

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1 (c) (b) Three public members whom the Governor shall 2 appoint subject to Senate confirmation. 3 4 The Governor shall appoint a former elected official of a 5 local government, a representative of a nonprofit organization 6 as defined in this part, and a representative of the 7 development industry. The Secretary of Community Affairs may 8 designate his or her assistant secretary or the director of 9 the Division of Resource Planning and Management to serve in 10 his or her absence. The Secretary of Environmental Protection 11 may appoint his or her assistant executive director, the deputy assistant director for Land Resources, the director of 12 the Division of State Lands, or the director of the Division 13 of Recreation and Parks to serve in his or her absence. The 14 Secretary of Community Affairs shall be the chair of the 15 governing body of the trust. The Governor shall make his or 16 17 her appointments upon the expiration of any current terms or 18 within 60 days after the effective date of the resignation of 19 any member. 20 Section 10. Subsections (5) and (6) of section 21 420.5092, Florida Statutes, are amended to read: 420.5092 Florida Affordable Housing Guarantee 22 23 Program. --24 (5) Pursuant to s. 16, Art. VII of the State 25 Constitution, the corporation may issue, in accordance with s. 420.509, revenue bonds of the corporation to establish the 26 quarantee fund. Such revenue bonds shall be primarily payable 27 28 from and secured by annual debt service reserves, from

interest earned on funds on deposit in the guarantee fund, from fees, charges, and reimbursements established by the

31 corporation for the issuance of affordable housing guarantees,

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30 31 and from any other revenue sources received by the corporation and deposited by the corporation into the guarantee fund for the issuance of affordable housing guarantees. To the extent such primary revenue sources are considered insufficient by the corporation, pursuant to the certification provided in subsection (6), to fully fund the annual debt service reserve, the certified deficiency in such reserve shall be additionally payable from the first proceeds of the documentary stamp tax moneys deposited into the State Housing Trust Fund pursuant to $\underline{s.\ 201.15(7)(a)}$ and $\underline{(8)(a)}\underline{s.\ 201.15(6)(a)}$ and $\underline{(7)(a)}$ during the ensuing state fiscal year.

(6)(a) If the primary revenue sources to be used for repayment of revenue bonds used to establish the quarantee fund are insufficient for such repayment, the annual principal and interest due on each series of revenue bonds shall be payable from funds in the annual debt service reserve. corporation shall, before June 1 of each year, perform a financial audit to determine whether at the end of the state fiscal year there will be on deposit in the guarantee fund an annual debt service reserve from interest earned pursuant to the investment of the guarantee fund, fees, charges, and reimbursements received from issued affordable housing guarantees and other revenue sources available to the corporation. Based upon the findings in such guarantee fund financial audit, the corporation shall certify to the Comptroller the amount of any projected deficiency in the annual debt service reserve for any series of outstanding bonds as of the end of the state fiscal year and the amount necessary to maintain such annual debt service reserve. Upon receipt of such certification, the Comptroller shall transfer to the annual debt service reserve, from the first available

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taxes distributed to the State Housing Trust Fund pursuant to s. 201.15(7)(a) and (8)(a)s. 201.15(6)(a) and (7)(a)during the ensuing state fiscal year, the amount certified as necessary to maintain the annual debt service reserve.

(b) If the claims payment obligations under affordable housing quarantees from amounts on deposit in the quarantee fund would cause the claims paying rating assigned to the quarantee fund to be less than the third-highest rating classification of any nationally recognized rating service, which classifications being consistent with s. 215.84(3) and rules adopted thereto by the State Board of Administration, the corporation shall certify to the Comptroller the amount of such claims payment obligations. Upon receipt of such certification, the Comptroller shall transfer to the quarantee fund, from the first available taxes distributed to the State Housing Trust Fund pursuant to s. 201.15(7)(a) and (8)(a)s. 201.15(6)(a) and (7)(a) during the ensuing state fiscal year, the amount certified as necessary to meet such obligations, such transfer to be subordinate to any transfer referenced in paragraph (a) and not to exceed 50 percent of the amounts distributed to the State Housing Trust Fund pursuant to s. 201.15(7)(a) and (8)(a)s. 201.15(6)(a) and (7)(a)during the preceding state fiscal year.

Section 11. Section 420.9073, Florida Statutes, 1998 Supplement, is amended to read:

420.9073 Local housing distributions.--

(1) Distributions calculated in this section shall be disbursed on a monthly basis by the agency beginning the first day of the month after program approval pursuant to s. 420.9072. Each county's share of the funds to be distributed 31 from the portion of the funds in the Local Government Housing

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Trust Fund received pursuant to s. 201.15(7)s. 201.15(6) shall be calculated by the agency for each fiscal year as follows:

- Each county other than a county that has implemented the provisions of chapter 83-220, Laws of Florida, as amended by chapters 84-270, 86-152, and 89-252, Laws of Florida, shall receive the quaranteed amount for each fiscal year.
- (b) Each county other than a county that has implemented the provisions of chapter 83-220, Laws of Florida, as amended by chapters 84-270, 86-152, and 89-252, Laws of Florida, may receive an additional share calculated as follows:
- 1. Multiply each county's percentage of the total state population excluding the population of any county that has implemented the provisions of chapter 83-220, Laws of Florida, as amended by chapters 84-270, 86-152, and 89-252, Laws of Florida, by the total funds to be distributed.
- If the result in subparagraph 1. is less than the guaranteed amount as determined in subsection (3), that county's additional share shall be zero.
- 3. For each county in which the result in subparagraph 1. is greater than the guaranteed amount as determined in subsection (3), the amount calculated in subparagraph 1. shall be reduced by the guaranteed amount. The result for each such county shall be expressed as a percentage of the amounts so determined for all counties. Each such county shall receive an additional share equal to such percentage multiplied by the total funds received by the Local Government Housing Trust Fund pursuant to s. 201.15(7) s. 201.15(6) reduced by the 31 guaranteed amount paid to all counties.

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- (2) Effective July 1, 1995, distributions calculated in this section shall be disbursed on a monthly basis by the agency beginning the first day of the month after program approval pursuant to s. 420.9072. Each county's share of the funds to be distributed from the portion of the funds in the Local Government Housing Trust Fund received pursuant to s. 201.15(8)s. 201.15(7)shall be calculated by the agency for each fiscal year as follows:
- (a) Each county shall receive the guaranteed amount for each fiscal year.
- Each county may receive an additional share calculated as follows:
- Multiply each county's percentage of the total state population, by the total funds to be distributed.
- If the result in subparagraph 1. is less than the guaranteed amount as determined in subsection (3), that county's additional share shall be zero.
- 3. For each county in which the result in subparagraph 1. is greater than the guaranteed amount, the amount calculated in subparagraph 1. shall be reduced by the guaranteed amount. The result for each such county shall be expressed as a percentage of the amounts so determined for all counties. Each such county shall receive an additional share equal to this percentage multiplied by the total funds received by the Local Government Housing Trust Fund pursuant to s. 201.15(8)s. 201.15(7)as reduced by the guaranteed amount paid to all counties.
 - (3) Calculation of guaranteed amounts:
- (a) The quaranteed amount under subsection (1) shall be calculated for each state fiscal year by multiplying 31 \\$350,000 by a fraction, the numerator of which is the amount

of funds distributed to the Local Government Housing Trust Fund pursuant to s. 201.15(7) s. 201.15(6) and the denominator 3 of which is the total amount of funds distributed to the Local Government Housing Trust Fund pursuant to s. 201.15. 4 5 (b) The guaranteed amount under subsection (2) shall 6 be calculated for each state fiscal year by multiplying 7 \$350,000 by a fraction, the numerator of which is the amount of funds distributed to the Local Government Housing Trust Fund pursuant to s. 201.15(8) s. 201.15(7) and the denominator 9 10 of which is the total amount of funds distributed to the Local 11 Government Housing Trust Fund pursuant to s. 201.15. (4) Funds distributed pursuant to this section may not 12 13 be pledged to pay debt service on any bonds. 14 Section 12. Section 373.584, Florida Statutes, is 15 repealed. The repeal of section 373.584, Florida 16 Section 13. 17 Statutes, does not impair the validity of any bonds or obligations issued under that section which are outstanding on 18 19 July 1, 2000. 20 Section 14. This act shall take effect July 1, 2000. 21 22 23 24 25 26 27 28

SENATE SUMMARY Creates the Florida Forever Act to provide for the purchase of environmentally significant lands. Provides criteria for acquiring lands under the Florida Forever Program. Provides procedures for determining the priority of acquisition projects. Authorizes alternate uses of acquired lands. Provides for using alternatives to fee simple acquisition. Requires that a project be given increased priority if matching funds are available or if the project is priced below appraised value. Authorizes the issuance of bonds under the program. Provides that certain proceeds from the excise tax on documents be used to pay the debt service on bonds issued under the Florida Forever Program. Requires that the managing state agency adopt a management plan within a specified period after acquiring a parcel under the Florida Forever Program. Provides a formula and funding source for funding management, maintenance, capital improvements, and management, maintenance, capital improvements, and payments in lieu of taxes. Revises procedures for the Land Acquisition and Management Advisory Council in proposing projects to be funded from the Florida Forever Trust Fund. Revises requirements for water management districts in adopting priority lists and issuing bonds. (See bill for details.)